

General Assembly

## **Amendment**

February Session, 2018

LCO No. 5296



Offered by:

REP. ZIOBRON, 34th Dist. SEN. MINER, 30th Dist.

To: House Bill No. **5321** 

File No. 190

Cal. No. 149

## "AN ACT CONCERNING CONSUMER PROTECTION."

- 1 After the last section, add the following and renumber sections and
- 2 internal references accordingly:
- 3 "Sec. 501. (NEW) (Effective October 1, 2018) For the purposes of this
- 4 section and sections 502 to 507, inclusive, of this act:
- 5 (1) "Commissioner" means the Commissioner of Consumer
- 6 Protection or an authorized agent of the commissioner;
- 7 (2) "Cottage food operation" means any person who produces
- 8 cottage food products only in the home kitchen of such person's
- 9 private residential dwelling and only for sale directly to the consumer
- and who does not operate as a food service establishment pursuant to
- section 19a-36 of the general statutes or regulations adopted pursuant
- 12 to section 21a-101 of the general statutes, or a food retailer, distributor
- 13 or manufacturer as defined in subsection (b) of section 21a-92 and
- section 21a-151 of the general statutes;

15 (3) "Cottage food products" means nonpotentially hazardous baked 16 goods, jams, jellies and other nonpotentially hazardous foods 17 produced by a cottage food operation;

- 18 (4) "Food service establishment" means any establishment in which 19 food is stored, offered for sale, processed or prepared, and includes the 20 transportation of any food;
- 21 (5) "Private residential dwelling" means an owner or resident 22 occupied dwelling. "Private residential dwelling" does not include any 23 group or communal residential setting within any type of structure or 24 outbuilding, shed, barn or other similar structure;
- 25 (6) "Home kitchen" means a kitchen designed and intended for use 26 by the residents of a home but that is also used by a resident for the 27 production of cottage food products and that may contain one or more 28 stoves or ovens, which may be a double oven, designed for residential 29 use. "Home kitchen" does not include commercial equipment typically 30 used for large wholesale manufacturing;
- 31 (7) "Permitted area" means the portion of a private residential 32 dwelling that contains a home kitchen where the preparation, 33 packaging, storage or handling of cottage food products occurs; and
- 34 (8) "Potentially hazardous food" means a food that requires time 35 and temperature control for safety to limit pathogenic microorganism 36 growth or toxin formation.
- 37 Sec. 502. (NEW) (Effective October 1, 2018) (a) All cottage food 38 operations shall be licensed annually by the Commissioner of 39 Consumer Protection. The license application form shall be developed by the commissioner. The license shall specify the food products 40 41 allowed to be produced by the cottage food operation. The annual 42 license fee for cottage food operations shall be set by the 43 Commissioner of Consumer Protection, provided such fee shall not 44 exceed one hundred dollars.

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(b) Prior to licensing, the commissioner shall, within existing resources, examine the premises of the cottage food operation to determine it to be in compliance with the provisions of sections 501 to 507, inclusive, of this act.

- (c) Any cottage food operation shall comply with all applicable municipal laws and zoning ordinances when conducting a business from a private residential dwelling. Upon request by the commissioner, the cottage food operation shall provide written verification, from a credible recognized source, as determined by the commissioner, of compliance with all local, state and federal laws regarding on site wastewater systems.
- (d) Any cottage food operation with a private water supply shall have the supply tested prior to receiving a license in order to demonstrate that the water supply is potable. Subsequent testing of such private water supplies shall be required at a frequency determined by the commissioner.
  - (e) Prior to receiving a license, each cottage food operation shall have attended and completed a food safety training program that includes training in food processing and packaging. A list of food safety training programs that are recognized by the commissioner shall be maintained on the Department of Consumer Protection's Internet web site.
- Sec. 503. (NEW) (Effective October 1, 2018) (a) Total annual gross sales for a cottage food operation shall not exceed twenty-five thousand dollars per calendar year. If annual gross sales exceed the maximum annual gross sales amount allowed, the cottage food operation shall either obtain a food manufacturing establishment license or cease operations. The commissioner may request documentation to verify the annual gross sales figure of any cottage food operation.
- 75 (b) Products produced by a cottage food operation shall be sold 76 directly to the consumer. Direct sales at point of production, farmers

77 markets, local fairs and festivals, and charitable organization functions 78 are permitted. Advertising and sales by Internet, mail and phone are 79 permissible, provided the cottage food operator or their designee shall 80 deliver, in person, to the customer within the state. No such operation 81 shall engage in consignment or wholesale sales. The following 82 additional locational sales by any such cottage food operation shall be 83 prohibited: (1) Grocery stores; (2) restaurants; (3) long-term care 84 facilities; (4) group homes; (5) day care facilities; and (6) schools. A 85 cottage food operation may not operate as a food service 86 establishment, a retail establishment engaged in the sale of food, a food 87 manufacturing establishment, as defined in section 21a-151 of the 88 general statutes, or a food warehouse, as defined in section 21a-151 of 89 the general statutes.

- 90 (c) A cottage food operation may only produce those specific food 91 products listed on its license.
- 92 (d) Any such license shall be displayed at every location where the 93 operation's cottage food products are sold.
- 94 Sec. 504. (NEW) (*Effective October 1, 2018*) (a) The commissioner may 95 inspect a cottage food operation at any time to ensure compliance with 96 the provisions of sections 501 to 507, inclusive, of this act.
  - (b) Nothing in sections 501 to 507, inclusive, of this act shall be construed to prohibit the local director of health or duly authorized agents of the director from investigating the permitted area of a cottage food operation in response to a foodborne illness outbreak, consumer complaint or other public health emergency.
- Sec. 505. (NEW) (*Effective October 1, 2018*) (a) A cottage food operation may produce food items that are not potentially hazardous food.
- 105 (b) A cottage food operation shall not produce:
- 106 (1) Potentially hazardous food items; and

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107 (2) Food items that present a food safety risk, such as acidified 108 foods, low acid canned foods, garlic in oil, fresh fruit or vegetable 109 juices and beverages.

- Sec. 506. (NEW) (*Effective October 1, 2018*) If a cottage food operation sells cottage food products that are prepackaged, such packaging shall include an affixed label that contains the following information and that is printed in English:
- 114 (1) The name and address of the cottage food operation;
- 115 (2) The common or usual name of the cottage food product;
- 116 (3) The ingredients of the cottage food product, in descending order 117 of predominance by weight or volume;
- 118 (4) Allergen information, as specified by federal labeling 119 requirements, such as milk, eggs, fish, crustacean shellfish, tree nuts, 120 peanuts, wheat and soybeans; and
- 121 (5) The following statement printed in at least ten-point type in a 122 clear and conspicuous manner that provides contrast to the 123 background label: "Made in a Cottage Food Operation that is not 124 Subject to Routine Government Food Safety Inspection."
- Sec. 507. (NEW) (*Effective October 1, 2018*) (a) Each cottage food operation shall comply with the following requirements and any failure to comply shall be deemed a violation of sections 501 to 507, inclusive, of this act:
- 129 (1) No person, other than the person licensed to produce cottage 130 food products or a person under his or her direct supervision, may 131 engage in the processing, preparing, packaging or handling of any 132 cottage food products;
- 133 (2) No preparation, packaging or handling of cottage food products 134 shall occur in the home kitchen concurrently with any other domestic 135 activities such as family meal preparation, clothes washing or ironing,

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- 136 kitchen cleaning, or guest entertainment;
- 137 (3) No pets, infants or children under the age of twelve shall be in
- 138 the home kitchen during the preparation, packaging or handling of
- any cottage food products;
- 140 (4) All food contact surfaces, equipment and utensils used for the
- 141 preparation, packaging or handling of any cottage food products shall
- be washed, rinsed and sanitized before each use;
- 143 (5) All food preparation and food and equipment storage areas shall
- be maintained free of rodents and insects; and
- 145 (6) All persons involved in the preparation and packaging of cottage
- 146 food products:
- 147 (A) Shall not be ill while working in the home kitchen;
- 148 (B) Shall wash their hands before any food preparation and food
- 149 packaging activities; and
- 150 (C) Use single-service gloves, bakery papers, tongs or other utensils
- in order to not have bare hand contact with ready-to-eat foods.
- (b) A cottage food operation license may be suspended or revoked
- by the commissioner for any violation of sections 501 to 507, inclusive,
- of this act after a hearing conducted in accordance with chapter 54 of
- 155 the general statutes. A cottage food operation license may be
- summarily suspended pending such a hearing if the commissioner has
- reason to believe that the public health, safety or welfare imperatively
- 158 requires emergency action. Upon issuing a summary suspension, the
- 159 commissioner shall schedule a hearing to determine whether to
- 160 reinstate the license of the cottage food operation. Following said
- hearing, the commissioner shall either void such suspension or order
- 162 revocation of the cottage food operation license. Any person or
- business entity whose license was revoked shall not be permitted to
- apply to the department for a new license for a period of one year from
- the date of decision of license revocation by the commissioner. The cost

of any inspections necessary to determine whether or not an applicant whose license was revoked is entitled to have a new license granted shall be borne by the applicant at such rates as the commissioner may determine. The commissioner may refuse to grant any cottage food operation license if the commissioner finds that the applicant has evidenced a pattern of noncompliance with the provisions of sections 501 to 507, inclusive, of this act. Prima facie evidence of a pattern of noncompliance shall be established if the applicant has operated, controlled or managed two or more cottage food operations for which such a license has been revoked."

| This act shall take effect as follows and shall amend the following sections: |                 |             |
|---|-----------------|-------------|
| Sec. 501  | October 1, 2018 | New section |
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| Sec. 506  | October 1, 2018 | New section |
| Sec. 507  | October 1, 2018 | New section |

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